Congress of the United States

Washington, DC 20515

October 1, 2024

Dr. Michael Watson Administrator United States Department of Agriculture Animal and Plant Health Inspection Service 4700 River Road Riverdale, MD 20737

Dear Dr. Watson:

As champions of animal welfare and wellbeing, and supporters of the accredited zoo and aquarium community, we write to express our concerns about Animal Welfare Act Class C exhibitor license inspections. We understand the Animal and Plant Health Inspection Service (APHIS) is facing challenges in maintaining a robust, professional inspector workforce. We hope to work with APHIS to ensure that inspections are consistent, fair, and effective nationwide.

The Animal Welfare Act (AWA) and its regulations set basic standards for the humane treatment and care of certain animals. Facility inspections – and the inspector workforce carrying out these inspections – are at the core of implementing and enforcing the AWA.

We expect APHIS to effectively enforce the AWA, but it has come to our attention that Class C license holders are having a wide range of inspection experiences, including citations related to interactions between social animals, animals in more complex and stimulating habitats, and animals in multi-species exhibits. While the existing appeals process and new legal rulings remain at the disposal of all licensees to remedy concerns, the standards set forth by the AWA are only meaningful if they are clearly understood and applied consistently across the country, regardless of the inspector conducting the inspection.

As concern about inspection policy and consistency grows, we would be grateful for responses to the following questions:

- 1. How is APHIS prioritizing its inspection workload, especially in light of a limited inspector workforce, and difficulties in retention and recruitment? How is risk management used in determining priorities? Does APHIS prioritize inspection of facilities with a documented history of serious, repeat noncompliance, and if so, how, and what enforcement actions have been taken? How are facilities with good, longstanding records of compliance recognized and incentivized?
- 2. What specific policies does APHIS have in place for animal injuries that do not involve human errors or interactions, including instances when an animal is injured due to natural negative interactions that occurred because of socializing practices? How does APHIS appropriately balance physical safety and welfare while also ensuring animal social needs are met, even if that carries an element of risk?
- 3. What training, mentoring, and professional development are required by APHIS to ensure consistency in inspection outcomes and inspector interpretation of the AWA? How does APHIS ensure consistency in its appeals decisions?

4. How does APHIS communicate policy changes to its inspector workforce? How does APHIS communicate policy changes to its licensees? Do you see potential benefit in exploring educational partnerships with the community of regulated facilities?

Thank you for your attention to this issue and for your leadership in ensuring that the Animal Welfare Act is well – and consistently – enforced. We believe that setting effective priorities for inspection and enforcement, improved training and mentoring for inspectors, and building appropriate partnerships with your regulated community will be increasingly crucial to success, and we stand ready to support as necessary.

Sincerely,

Andrew R. Garbarino Member of Congress

Betty McCollum Member of Congress

Julia Brownley
Member of Congress

C. A. Dutch Ruppersberger Member of Congress

Nicole Malliotakis Member of Congress Mike Quigley
Member of Congress

Jesús G. "Chuy" García Member of Congress

Kat Cammack Member of Congress

Marcy Kaptur
Member of Congress

Marcus J. Molinaro Member of Congress Valerie P. Foushee Member of Congress

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Salud Carbajal Member of Congress

Paul A. Gosar, D.D.S. Member of Congress

Member of Congress

Darren Soto Member of Congress

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C. Scott Franklin
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Brian Fitzpatrick Member of Congress

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Troy Balderson Member of Congress

Brandon Williams
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Gus M. Bilirakis Member of Congress Jen A. Riggans
Member of Congress

Cliff Bentz

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Greg Landsman

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Joe Wilson

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Scott H. Peters

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JW Tokuda

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Morgan McGarvey
Member of Congress

Ann Wagner

Member of Congress

Suzanne Bonamici Member of Congress

Tony Gonzales
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Charles J. "Chuck" Fleischmann Member of Congress

Shontel M. Brown Member of Congress

Earl Blumenauer Member of Congress

Daniel Webster Member of Congress Gabe Amo

Member of Congress

Glenn "GT" Thompson

Member of Congress

Dusty Johnson

Member of Congress

Nick LaLota

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Michbelot

Nikki Budzinski

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Michael Lawler

Member of Congress